	-	
ITEM	#	43_

## SEMINOLE COUNTY GOVERNMENT AGENDA MEMORANDUM

SUBJECT:			lanned Com John Percy,			pment (PCD) M	<u>¶ajor</u>	
DEPARTMENT: Planning & Development DIVISION: Planning								
AUTHORIZED	BY:	Dan M	atthys 🕅	CONTA	CT:	Jeff Hopper	EXT.	7431
Agenda Date_	10/-		Regular [ Public Heari			Session  Public He	Briefing [ earing – 7:	

#### MOTION/RECOMMENDATION:

- 1. APPROVE the requested PCD major amendment, per the attached Addendum to the Developer's Commitment Agreement, for a 1.7-acre site located on the southeast corner of SR 436 and Bear Lake Road (John Percy, applicant); or
- 2. DENY the requested PCD major amendment, for a 1.7-acre site located on the southeast corner of SR 436 and Bear Lake Road (John Percy, applicant); or
- CONTINUE the item to a time and date certain.

District 3 – Van Der Weide

Jeffrey Hopper, Senior Planner

Co Atty: \_ DFS:

OTHER:

File No. ph130pdp04

DCM:

CM:

#### BACKGROUND:

The applicant requests a PCD Major Amendment to permit 24-hour deliveries on Lot 1 of the Mirror Lake Commercial Center PCD. First approved in 2002, the PCD established C-1 uses on a tier of lots lying south of SR 436, east of Bear Lake Road, and adjacent to the north side of Mirror Lake Manor Subdivision. (Lot 4 of Mirror Lake PCD, approximately 425 feet east of the subject property, is soon to be developed as Seminole County Fire Station #13.) Due to concerns over potential disturbances to residents of that subdivision, the Developer's Commitment Agreement limited delivery times for restaurants and other commercial establishments from 7 a.m. to 9 p.m. The current request applies only to the subject property, a 1.7 acre lot at the southeast corner of SR 436 and Bear Lake Road, and would not affect delivery times for other lots within the PCD.

In the case of Lot 1 (subject site), the prospective developer will not access the proposed building on the south side, thus reducing noise to the adjacent residents. This request will not affect the existing entrance road crossing the south end of Lots 1-3.

#### PLANNING & ZONING COMMISSION RECOMMENDATION:

On September 7, 2005, the Planning & Zoning Commission voted 5-0 to recommend APPROVAL per staff recommendations, and also recommended that delivery trucks exceeding 25 feet in length shall not access the site between the hours of 9 p.m. and 7 a.m.

#### STAFF RECOMMENDATION:

Staff recommends APPROVAL of the requested PCD major amendment, per the attached Addendum to the Developer's Commitment Agreement, for a 1.7-acre site located on the southeast corner of SR 436 and Bear Lake Road.

ATTACHMENTS:

Staff report

P & Z Minutes 9/07/05

Location Map

Future Land Use/Zoning Map

Aerial Photograph

Site Plan

Addendum 2 to the Developer's Commitment Agreement Addendum 1 to the Developer's Commitment Agreement

Developer's Commitment Agreement Applicant's Statement of Justification

#### MIRROR LAKE PCD MAJOR AMENDMENT

	REQUEST INFORMATION		
APPLICANT	John H. Percy / Glatting Jackson		
PROPERTY OWNER	Florida Conference of Seventh-Day Adventists		
REQUEST	Major Amendment to a PCD (Planned Commercial		
	Development)		
HEARING DATE (S)	P&Z: September 7, 2005 BCC: October 11, 2005		
PARCEL NUMBER	17-21-29-534-0000-0010		
LOCATION	Southeast corner of SR 436 and Bear Lake Road		
FUTURE LAND USE	Planned Development (PD)		
FILE NUMBER	Z2005-047		
COMMISSION DISTRICT	3 – Van Der Weide		

#### **OVERVIEW**

The applicant requests a PCD Major Amendment to permit 24-hour deliveries on Lot 1 of the Mirror Lake Commercial Center PCD. First approved in 2002, the PCD established C-1 uses on a tier of lots lying south of SR 436, east of Bear Lake Road, and adjacent to the north side of the Mirror Lake Manor Subdivision. (Lot 4 of Mirror Lake PCD, approximately 425 feet east of the subject property, is soon to be developed as Seminole County Fire Station #13.) Due to concerns over potential disturbances to residents of that subdivision, the Developer's Commitment Agreement limited delivery times for restaurants and other commercial establishments from 7 a.m. to 9 p.m. The current request applies only to the subject property, a 1.7 acre lot at the southeast corner of SR 436 and Bear Lake Road, and would not affect delivery times for other lots within the PCD.

In a written statement of justification, the applicant notes that the hour limitation was imposed due to concerns that large trucks would use loading areas at the rear of commercial buildings in close proximity to homes on the north side of Palm Avenue. However, in the case of Lot 1 (subject site) the prospective developer of a convenience store would not provide a driving aisle at the rear or south side of the building adjacent to the single-family residences. All deliveries would be made through the front door, and delivery trucks entering the site during nighttime hours would not exceed 25 feet in size. Therefore, delivery activity would be farther away from neighboring houses. The 24-hour time frame is necessary to make this approach practical, the applicant contends.

All other development conditions would remain in place, including the required 8-foot wall and 50-foot buffer along the south property line, building setbacks of 100 feet from the south property line and dumpster pickup hours limited between the hours of 8 a.m. and 6p.m.

#### **Existing Land Uses:**

(North)

(WEST)	OFFICE Office OP COMMERCIAL/MDR Commercial/Single family C-2/C-1/RP	PLANNED DEVELOPMENT Vacant PUD  PLANNED DEVELOPMENT (SUBJECT PROPERTY) Vacant PCD	PLANNED DEVELOPMENT Vacant PUD PLANNED DEVELOPMENT Vacant PCD	
	<b>LDR</b>	<b>LDR</b>	<b>LDR</b>	
	Single family	Single family	Single family	
	R-1AA	R-1AA	R-1AA	

(South)

#### SITE ANALYSIS

#### **Facilities and Services:**

- 1. The impacts of development shall not occur until adequate facilities and services are available.
- 2. The proposed PCD amendment is consistent with the Planned Development (PD) future land use designation assigned to the property, and does not alter the options or long range strategies for facility improvements or capacity additions included in the Support Documentation to the Vision 2020 Plan.
- 3. The site is in Seminole County's water and sewer service area.

**Compliance with Environmental Regulations:** At this time there are no concerns regarding compliance with environmental regulations.

**Compatibility with Surrounding Development:** The proposed PCD amendment is compatible with the PD future land use designation.

**Intergovernmental Notice Process:** Intergovernmental notice is not required since no other entities are affected.

(EAST)

<sup>\*</sup>Bold text depicts future land use designation, plain text depicts the existing use, and *italicized* text depicts zoning district. See enclosed future land use and zoning map for more details.

### **STAFF RECOMMENDATION:**

Staff recommends APPROVAL of the requested PCD major amendment, per the attached Addendum to the Developer's Commitment Agreement, for a 1.7-acre site located on the southeast corner of SR 436 and Bear Lake Road.

# MINUTES FOR THE SEMINOLE COUNTY LAND PLANNING AGENCY/ PLANNING AND ZONING COMMISSION

#### WEDNESDAY, SEPTEMBER 7, 2005 7:00 P.M.

**Members present:** Ben Tucker, Rob Wolf, Matt Brown, Walt Eismann, Jason Brodeur

Members absent: Beth Hattaway, Dudley Bates

Also present: Dan Matthys, Director of Planning and Development; Tony Walter, Planning Manager; Rebecca Hammock, Principal Coordinator, Development Review; Jeffrey Hopper, Senior Planner; Brian Nelson, Principal Coordinator; Denny Gibbs, Senior Planner; and Candace Lindlaw-Hudson, Senior Staff Assistant.

E. <u>Mirror Lake PCD Major Amendment</u>; John Percy / Glatting Jackson, applicants; approximately 1.7 acres; Major Amendment to a PCD (Planned Commercial Development); located at the southeast corner of SR 436 and Bear Lake Road. (Z2005-047)

Commissioner Van Der Weide – District 3 Jeffrey Hopper, Senior Planner

Mr. Hopper said that this is a request to amend the PCD Developer's Commitment Agreement to permit 24-hour commercial deliveries on the subject property, Lot 1 of Mirror Lake Commercial Center. The other commercial lots to the east of this site would not be affected by the change. All lots in the PCD, located north of Mirror Lake Manor Subdivision between Bear Lake Road on the west and Mirror Lake to the east, are permitted to have C-1 uses under the zoning approval.

The commercial uses within the PCD were limited to delivery hours of 7 a.m. to 9 p.m. due to concerns over large trucks accessing the rear doors of the buildings, possibly disturbing nearby neighbors.

According to the applicant, the developer of Lot 1 would use the front door for deliveries, avoiding the need for rear access to the building. In fact, no direct access for vehicles would be provided at the rear of the building. The applicant contends that the extended delivery hours are necessary to make front-door deliveries practical. Just to clarify a fact that was not brought out in the staff

report, the applicant is proposing to limit the size of delivery trucks to 25 feet in length.

Staff recommends approval of the request subject to Addendum #2 to the Developer's Commitment Agreement, requiring that deliveries be made through primary building entrances on the north, east, or west sides of the building, and that delivery trucks access the site only from SR 436.

John Percy stated that he agreed with the conditions. The current conditions allow for 24-hour operations. Trucks are not limited in where they access the property. He would like to amend the wording of the conditions to reflect that deliveries made between 9 P.M. and 7 A.M. will be made in trucks of 25 feet or less; he also wanted 24 hour access from SR 436.

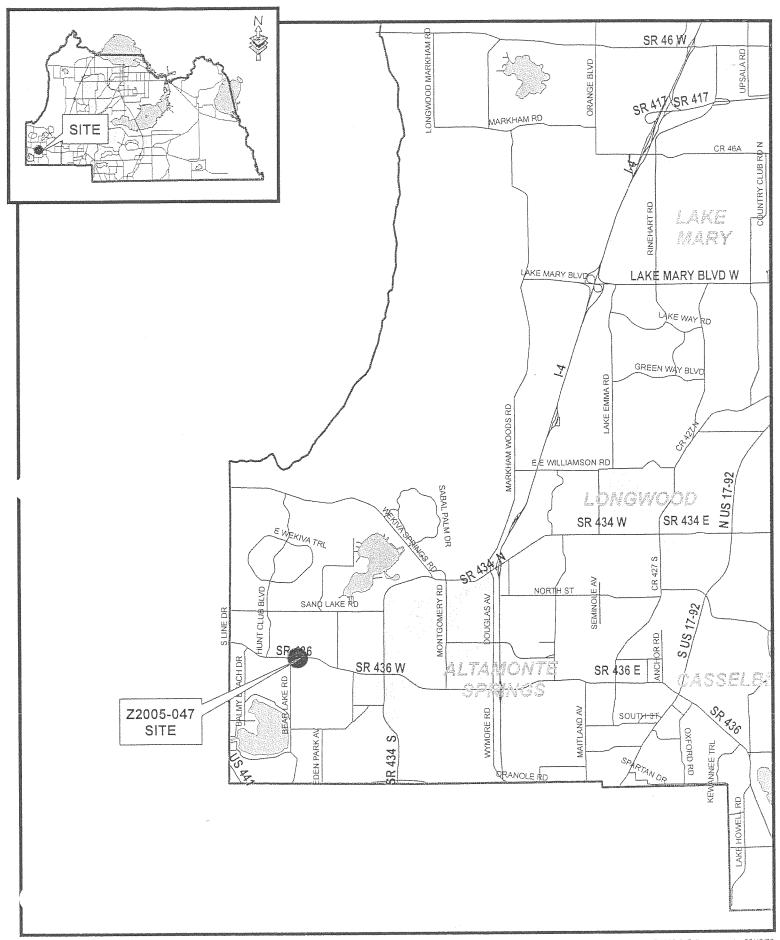
There were no comments from the floor.

Commissioner Tucker observed that a wall and a buffer with canopy trees were put in to protect adjacent property owners previously.

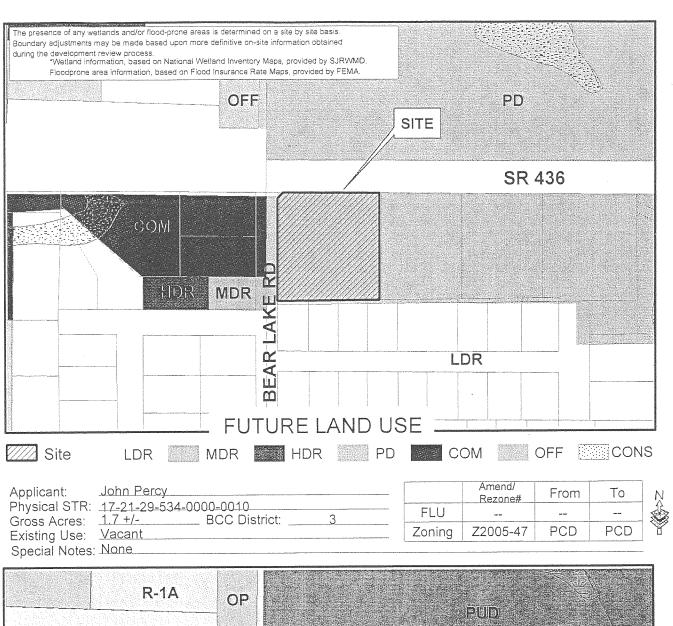
Commissioner Brodeur made a motion to recommend approval of the request including staff recommendations and the stipulation that 25 foot or less sized trucks be used for deliveries between the hours of 9 P.M. and 7 A.M.

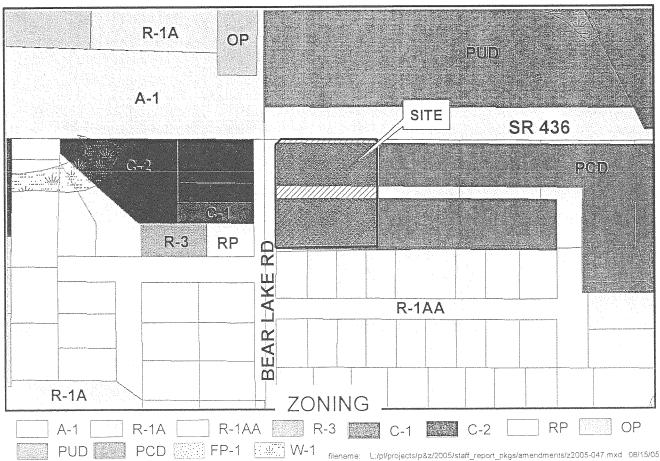
Commissioner Brown seconded the motion.

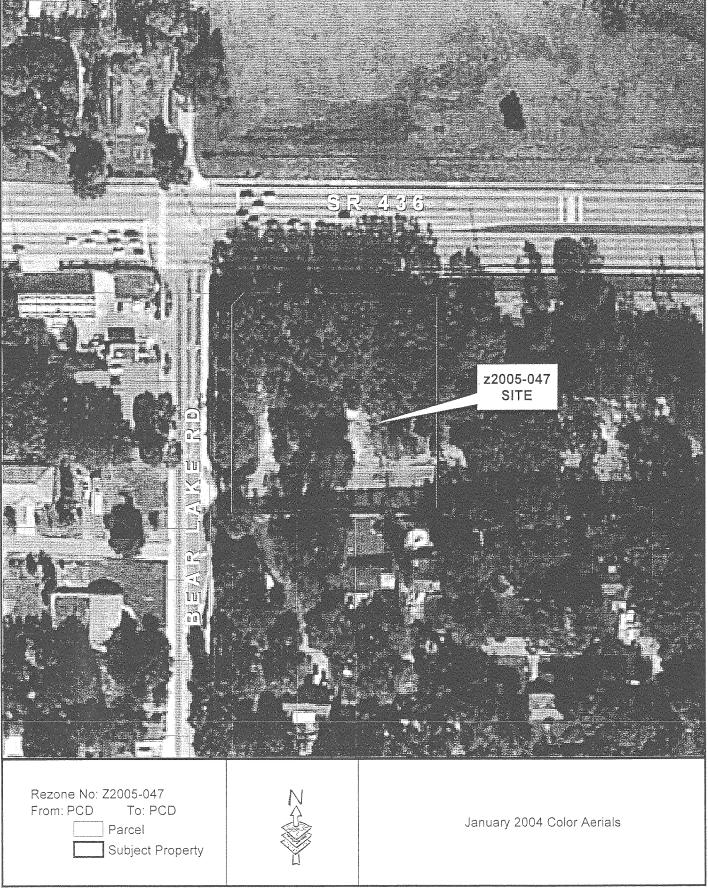
The motion passed 5 - 0.



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#### **ADDENDUM 2**

To The

Mirror Lake Commercial Center PCD Final PCD Master Plan

Developer's Commitment Agreement
Commitments, Classifications and District Description
(Amended by the Board of County Commissioners on October 25, 2005)

#### **ADDENDUM #2**

On October 11, 2005, the Board of County Commissioners of Seminole County issued this Addendum 2 to the Mirror Lake Commercial Center PCD Final PCD Master Plan Developer's Commitment Agreement Commitments, Classifications and District Description ("DCA"), amending such DCA to the extent provided herein. Any provision of the DCA not specifically amended herein, or by Addendum 1, shall remain in effect.

#### 10. DEVELOPMENT COMMITMENTS

(10) Delivery times to the restaurant and commercial establishments shall be limited from 7 a.m. to 9 p.m. However, on Lot 1 of Mirror Lake Commercial Subdivision (PB 10 PG 46), 24-hour delivery shall be permitted subject to such deliveries being made through primary building entrances on the north, east, or west sides of the building, and no access from the south. Delivery trucks entering the site between 9 p.m. and 7 a.m. shall be limited to 25 feet in length. No delivery trucks shall access Lot 1 from Bear Lake Road. All ingress and egress of delivery trucks for Lot 1 shall be from Semoran Blvd.

Done and Ordered this 11<sup>th</sup> day of October, 2005.

By: _	
	Carlton D. Henley
	Chairman
	Seminole County Board of County Commissioners

## **OWNER'S CONSENT AND COVENANT**

COMES NOW, the owner,	Florida Conference Association of Seventh Day
Adventists, on behalf of itself and i	ts heirs, successors, assigns or transferees of any
nature whatsoever and consents to	o, agrees with and covenants to perform and fully
abide by the provisions, terms,	conditions and commitments set forth in this
Development Order.	
Witness	GLENN CARTER, Vice-President FLA CONFERENCE ASSOCIATION OF SEVENTH DAY ADVENTISTS Property Owner
Witness	
STATE OF FLORIDA	
COUNTY OF SEMINOLE	
State and County aforesaid to tak CARTER, who is personally	this day, before me, an officer duly authorized in the eacknowledgments, personally appeared GLENN known to me or who has produced as identification and who executed the
· · · · · · · · · · · · · · · · · · ·	al seal in the County and State last aforesaid this 005.
	Notary Public, in and for the County and State Aforementioned
	My Commission Expires:

1711 (4P good

RETURN TO SANDY MCC!

## MIRROR LAKE COMMERCIAL CENTER PCD (f/k/a Bear Lake Road PCD)

# FINAL PCD MASTER PLAN DEVELOPER'S COMMITMENT AGREEMENT COMMITMENTS, CLASSIFICATIONS AND DISTRICT DESCRIPTION

On the May, 2002, the Board of County Commissioners of Seminole County issued this Agreement relating to and touching and concerning the following described property:

#### 1. <u>LEGAL DESCRIPTION</u>

That portion of the SW ¼ of the SW ¼ of Section 8, Township 21 South, Range 29 East, Seminole County, Florida lying Southerly of State Road No. 436.

#### TOGETHER WITH:

The West ½ of the NW ¼ of Section 17, Township 21 South, Range 29 East, Seminole County, Florida less the South 2,508 feet; also less the East 25 feet and less the right-of-way for Bear Lake Road; subject to a 25 foot right-of-way easement over the South 25 feet of the above described property, and Lots 1-12, inclusive, Mirror Lake Manor, according to Plat recorded in PB 10, Page 46 of the Public Records of Seminole County, Florida, together with the vacated roads.

Less Mirror Lake; for a total of approximately 9.3 +/- acres.

#### 2. PROPERTY OWNER

Florida Conference Association of Seventh Day Adventists

## 3. REQUESTED DEVELOPMENT APPROVAL

Approval of a Final PCD site plan attached hereto as Exhibit "A" and incorporated herein by reference.

#### 4. <u>STATEMENT OF BASIC FACTS</u>

A. Total Area:

9.3 acres

B. Zoning:

Planned Commercial Development

- C. Allowable Uses: C-1 uses plus auto parts sales and service; gasoline pumps as an accessory use to a convenience store, and restaurants with drive-thru service.
- D. The development approval sought is consistent with the Seminole County

  Comprehensive Plan and will be developed consistent with and in compliance with all other applicable regulations and ordinances.

  CERTIFIED COPY

MARYANNE MORSE CLERK OF CIRCUIT COURT SEMINOLE COUNTY, FLORIDA

By Eve Leonet

E. The Owner of the property has expressly agreed to be bound by and subject to the development conditions and commitments stated below and has covenanted and agreed to have such conditions and commitments run with, follow, and perpetually burden the aforedescribed property.

#### 5. LAND USE BREAKDOWN

USE	AREA (Acres)	% OF SITE
COMMERCIAL BUILDINGS	.92 MAX	9.89
HOME SITES	0.00	0.00
ROADS AND PARKING	4.59 MAX	49.36
STORMWATER MANAGEMENT AREA	2.15	23.12
CONSERVATION (WETLANDS)*	0.00	0.00
ADDITIONAL OPEN SPACE/BUFFERS/LANDSCAPE AREAS	1.64 MIN	17.63
TOTAL	9.3	100.00

<sup>\*</sup>None included within the PCD zoned land.

#### 6. OPEN SPACE

Maintenance of the open space common areas shall be funded by the Owner or its assigns.

Total Land Area:

9.3 acres

Required Space:

30% = 9.3 acres x 0.30 = 2.79 acres open space

Open Space Provided: 3.79 acres (40.75%)

#### 7. **BUILDING SETBACKS**

Front	25'
Side	0,
Rear	
- 1 Story	75'
- 2 Story	115'
Maximum Building Height	30°

#### 9. LANDSCAPE & BUFFER CRITERIA

- Landscaping shall be in conformance with the Seminole County Land Development Code unless otherwise stated in this Agreement.
- Adjacent to Lots 22, 23 and 24 to the south, the Owner shall install 4 understory trees per 100 lineal feet within the required landscape buffer.

#### 10. <u>DEVELOPMENT COMMITMENTS</u>

The following conditions shall be met by the Owner prior to a certificate of occupancy (C.O.) Being issued:

- (1) Access on Bear Lake Road shall be right in/right out only.
- (2) The Owner to dedicate 20' of right-of-way on Bear Lake Road for future intersection improvements.
- (3) A right turn lane is required on Bear Lake Road.
- (4) A masonry wall with a minimum 8' height be provided between the site and the residential properties to the south.
- (5) The south landscape buffer be a minimum of 50' in width.
- Only one gas station and convenience store combination and one restaurant may be constructed on the site, with the restaurant hours restricted to close at midnight. The gas station operation, based on the location on the site at the corner of Bear Lake Road and SR 436 will be allowed 24 hours of operation.
- (7) The gas station and convenience store are to be located on the western most part of the lot.
- (8) Increase setback from the south property line to 100 feet, except for the car wash will be 150 feet. The car wash hours are limited to 7 a.m. to 9 p.m.
- (9) The dumpster pickup hours shall be limited to 8 a.m. to 6 p.m.
- (10) Delivery times to the restaurant and commercial establishments shall be limited from 7 a.m. to 9 p.m.
- (11) Dumpsters shall be a minimum 100 feet from the south property line.
- (12) The hours of operation shall be as requested by the applicant, except as noted above.
- (13) The Owner is to retain existing trees along the south property line, where feasible.
- (14) The development is also subject to all development conditions in the attached documents: "Forest Lake South SR 436 Commercial: Supplemental Conditions for Approval" and "Development Notes" which are incorporated as part of this Development Order and, further, shall be included in the Developer's Commitment Agreement at time of Final PCD plan application.

#### 11. WATER, SEWER AND STORMWATER

Water: Water services shall be provided by the existing Seminole County water system. Design of lines and fire hydrants shall conform to all Seminole County and Florida Department of Environmental Protection standards.

**Sanitary Sewer:** Sanitary sewer shall be provided by the existing Seminole County treatment facilities. Design of lines and pump stations shall conform to all Seminole County and Department of Environmental Protection standards.

**Stormwater:** -Stormwater drainage and stormwater management shall be provided onsite according to Seminole County's and the St. Johns River Water Management District's Stormwater regulations. Fire Protection: Fire protection shall be provided by Seminole County. Fire flow will be a minimum of 1,250 gpm and 20 p.s.i. Fire hydrants shall be located according to Seminole County regulations.

#### 12. PHASING

The project is proposed to be developed in a single phase for infrastructure for all lots. Actual lot development will occur on a lot-by-lot basis as lots are sold. The Owners agree that each lot shall either be supported by existing infrastructure or the Owners shall provide the infrastructure necessary to support the development of each lot.

#### 13. <u>SITE PLAN APPROVAL</u>

The development of each lot is required to undergo PCD Final Master Plan/site plan approval.

#### 14. REPLACEMENT TREES

Replacement trees, as required for the development of individual lots, will be provided at the time of development of each lot.

#### 15. STANDARD COMMITMENTS

- (1) Unless specifically addressed otherwise therein, all development shall fully comply with all of the codes and ordinances, including impact fee ordinances, in effect in Seminole County at the time of permit issuance.
- (2) The conditions upon this development approval and commitment made as to this development approval have been accepted by and agreed to by the Owners of the property.
- (3) This Agreement touches and concerns the aforedescribed property, and the conditions, commitments, and provisions of this Agreement shall perpetually burden, run with, and follow the said property and be a servitude upon and binding upon said property unless released in whole or part by action of Seminole County by virtue of a document of equal dignity herewith. The Owners of said property have expressly covenanted and agreed to this provision and all other terms and provisions of this Agreement.
- (4) The terms and provisions of this Agreement are not severable, and in the event any portion of this Agreement shall be found to be invalid or illegal, then the entire Agreement shall be null and void.

Mary Anne Morse n 35 Clerk to the Board of County Commissioners, Seminole County, Florida

BOARD OF COUNTY COMMISSIONERS SEMINOLE COUNTY, FLORIDA

Daryl G. McLain

Chairman

Approved for legal Sufficiency:

As authorized for execution by the Board of County Commissioners at their May 14, 2002, regular meeting.

Kalen Candalo
County Attorney

Developer Committeed and

#### OWNERS' CONSENT AND COVENANT

The undersigned parties hereby agree to the terms and conditions set forth herein this 22nd day of July , 2002:

OWNER:

\_Cvnthia Duncanson

Director, Church Property-Development

Florida Conference Association of

Seventh Day Adventists

Randee R. Reynolds

Vice President

Frank McMillan Printed Name

STATE OF FLORIDA COUNTY OF SEMENOLE Orange

The foregoing instrument was acknowledged before me this 22nd day of July, 2002, by Randee R. Reynolds, an individual, who is personally known to me or who produced as identification.

\*as Vice President of Florida Conference Association of Seventh-day Adventists, on behalf of the Corporation Signature of Notary Public

Frank McMillan

Frank McMillan MY COMMISSION # CC859317 EXPIRES August 28, 2003 BONDED THRU TROY FAIN INSURANCE INC.

(Print Notary Name) My Commission Expires: Commission No.: Personally known or Produced Identification Type of Identification Produced

## EXHIBIT A

# ADDENDUM 1 To The

# Mirror Lake Commercial Center PCD Final PCD Master Plan

Developer's Commitment Agreement Commitments, Classifications and District Descriptions (Amended by the Board of County Commissioners on October 22, 2002)

It is hereby ordered that the Site Plan for Lot One, The Hess Station at Bear Lake Road, as indicated on the attached site plan, landscape plan and further described by architectural elevations is hereby incorporated into the Mirror Lake Commercial Center PCD, Final PCD Master Plan Developer's Commitment Agreement, Commitments, Classifications and District Descriptions.

Approved and Accepted

Chairman

Seminole County Board of County Commissioners

MARYANNE MORSE, CLERK OF CIRCUIT COURT CLERK OF SEMINOLE COUNTY BK 04599 PG 0621 FILE NUM 2002977020 DRDED 11/18/2002 11:39:32 AM RECORDING FEES 64.50 RECORDED BY J Eckenroth

CERTIFIED COPY
MARYANNE MORSE
CLERK OF CIRCUIT COURT
SEMINOLE COUNTY, FLORIDA

DEPUTY CLERK

#### OWNER'S CONSENT AND COVENANT

COMES NOW, Randee R. Reynolds, on behalf of himself and his heirs, successors, assigns or transferees of any nature whatsoever and consents to, agrees with and covenants to perform and fully abide by the provisions, terms, conditions and

commitments set forth in this Development Order. Vice President Witness Print Name Witness MIKE **Print Name** STATE OF FLORIDA COUNTY OF SEMINOLE ) I HEREBY CERTIFY that on this day, before me, an officer duly authorized in the State and County aforesaid to take acknowledgments, personally appeared Randee R. who is personally known to me or who has as identification and who did take an oath. WITNESS my hand and official seal in the County and State last aforesaid this 3) day of ocher. , 2002.

Frank McMillan MY COMMISSION # CC859317 EXPIRES August 28, 2003 BONDED THRU TROY FAIN INSURANCE, INC.

Notary Public, in and for the County and State Aforementioned

My Commission Expires:

### Description of Proposal Mirror Lake PCD 8.16.05

A request has been filed to amend the Development Order for the Mirror Lake PCD to allow 24 hour deliveries on one parcel subject to certain conditions.

The Development Order currently allows a convenience store on Lot 1 (SE corner of SR436 and Bear Lake Road) only and allows it to be open 24 hours a day, but limits the delivery hours for all the commercial establishments within the PCD to 7AM to 9PM. This condition was imposed due to concerns at the time about potential impacts to the neighbors to the south that might be caused by large semi trucks delivering goods to the rear of the commercial buildings.

The proposed convenience store user of Lot 1 requires the ability to have deliveries 24 hours a day. However, the deliveries will be conducted only through the front door and will not involve semi-trucks. Cargo trucks or similar size trucks with a maximum length of 25 feet will be used for deliveries. The potential for impacts to the neighbors to the south is greatly reduced by the limitation of front door deliveries only and the smaller truck size.

It should be noted that several other conditions regarding dumpster pickup hours, increased building setbacks, and wall/ buffer requirements were also included in the Development Order to further protect the neighbors. The 8' high wall and the 50' wide buffer are in place and are very effective. These conditions, in concert with the new proposed condition of limiting the deliveries to the front door of the convenience store/gas station, will allow the original intent to be met.

P:\18\18728 - Forest Lake - PUD Modification\corres\Description of Proposal.8.16.05doc.doc

